## Government of Nepal Ministry of Energy, Water Resource and Irrigation Department of Water Resource and Irrigation

## **Irrigation Modernization Enhancement Project**

## **Training on Disbursement and Financial Management**

Janakpurdham, Dhanusha



## **Training Report**

**Submitted by** 

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# **Table of Contents**

| 1.  | Introduction:                        | 1            |
|-----|--------------------------------------|--------------|
| 2.  | Objectives:                          |              |
| 3.  | Training Duration and Location       |              |
| 4.  | Training Participants:               |              |
| 5.  | Training Methodology                 |              |
| 6.  | Resource person                      | <del>(</del> |
| 7.  | Training Materials:                  | <del>(</del> |
| 8.  | Challenges:                          | 7            |
| 9.  | Way Forward:                         | 7            |
| 10. | Lessons Learned:                     | 7            |
| 11. | Conclusion:                          | 8            |
| Anı | nex:                                 | 10           |
| A   | Annex 1: Training Session & Schedule | 10           |
| A   | Annex 2: Participants Attendance     | 11           |
| A   | Annex 3: Photographs                 | 15           |
| 4   | Annex 4 <sup>-</sup> Handout         | . 10         |

#### **Acronyms**

ADB Asian Development Bank

AKC Agriculture Knowledge Center

CAMO Central Agricultural Management Office

CPMO Central Project Management Office

DDG Deputy Director General

DWRI Department of Water Resources and Irrigation

FMIS Farmer Managed Irrigation System

ICWM Integrated Crop Water Management

IMEP Irrigation Modernization Enhancement Project

NDC Nationally Determined Contribution

PAM Project Administration Manual

PD Project Director

PIU Project Implementation Unit

RIP Rajapur Irrigation Project

SDE Senior Divisional Engineer

SEO Statement of Expenditure

WUA Water User Association

WUC Water User Cooperative

WRIDD Water Resource and Irrigation Development Division

#### 1. Introduction:

The Irrigation Modernization Enhancement Project (IMEP), funded by the Asian Development Bank (ADB), aims to enhance productivity, profitability, and climate resilience in Farmer Managed Irrigation Systems (FMIS) across five provinces in Nepal including institutionalizing irrigation modernization and integrated crop water management (ICWM). The project is expected to benefit approximately 56,000 families by modernizing 32,000 hectares of surface irrigation systems, piloting hill lift irrigation to irrigate 1,354 hectares of dry uplands, strengthening farmer and institutional capacity in ICWM, and introducing climate-smart agriculture along with enhanced agriculture value chains.

The project aligns with Nepal's National Water Plan (2002–2027), which prioritizes year-round irrigation and FMIS modernization; the Agriculture Development Strategy (2015–2035), which focuses on intensification and economic growth in agriculture; and the National Water Resources Policy (2021), which emphasizes irrigation expansion and institutional strengthening. Additionally, it supports Nepal's Second Nationally Determined Contribution (NDC) to climate change, which promotes access to climate-smart agriculture for smallholder farmers and marginalized groups. The project also aligns with ADB's Strategy 2030, focusing on poverty reduction, gender equality, and climate resilience.

Contributing to national food security, the project seeks to increase farm productivity and sustainability through three key outputs. The first output involves modernizing irrigation infrastructure, including the upgrading of 100 FMIS systems covering 17,452 hectares and the Rajapur Irrigation Project (RIP) covering 14,500 hectares. It will include the construction of permanent gated intakes, canal lining, and flood protection structures, alongside the development of 12 pilot hill lift irrigation systems using modern piping networks and micro-irrigation.

The second output focuses on capacity building for farmers and institutions, aiming to strengthen Water User Associations (WUAs) and Water User Cooperatives (WUCs) in 1 | | M E P

operating and maintaining irrigation systems. It will also support agri-enterprises, market linkages, and access to finance, institutionalize ICWM guidelines and training modules, and ensure the participation of at least 33% women and 10% disadvantaged groups.

The third output introduces modern agriculture and value chain development by promoting climate-smart agricultural practices, mechanization, and value-added processing. It includes the establishment of digital advisory services to provide real-time information on weather, crop planning, market access, and agricultural inputs, helping farmers improve operational efficiency and decision-making. Additionally, selected WUAs and WUCs will receive modern farming machinery, storage facilities, and digital market linkage support through a subsidized financing model.

Central Project Management Office (CPMO), Central Agricultural Management Office (CAMO), and Project Implementation Units (PIUs) are the responsible to maintain accounting system of the project. The project follows Nepal Public Sector Accounting Standards on a cash basis of accounting and aligns with the Government of Nepal's accounting policies and international accounting principles.

To ensure proper financial management, the CPMO, CAMO, and PIUs maintain separate financial records, including cash receipts, payments, and expenditure categories. The project utilizes the government's chart of accounts while aligning financial reporting with ADB's disbursement and reporting requirements. Key financial controls include registers of signed contracts, disbursement records, withdrawal applications, and claims submitted under the ADB loan. Additionally, financial statements are prepared quarterly and annually, consolidating data on budget utilization, disbursements, and reconciliations with ADB's financial records.

In the complexity of financial management and the need for compliance with ADB's accounting and disbursement procedures, this training program was enhancing the capacity of project staff across all implementation levels. The training aims to strengthen their understanding of financial reporting, disbursement processes, audit requirements,

and reconciliation practices to ensure effective project implementation and financial transparency.

## 2. Objectives:

The primary objective of this training is to enhance the capacity of government staff in effectively managing the financial aspects of ADB-funded projects. Specific objectives of the training were as follows;

- Equip participants with a clear understanding of ADB's financial management, disbursement, and reporting requirements.
- Develop participants' ability to plan, allocate, and utilize project funds efficiently,
   ensuring transparency and accountability.
- Train government staff on proper record-keeping, financial documentation, and timely submission of financial reports aligned with ADB guidelines.
- Familiarize participants with internal control mechanisms, risk management strategies, and procurement procedures to meet ADB and national audit standards.
- Strengthen ethical financial practices, fraud prevention, and risk mitigation strategies in managing ADB-financed projects.

#### 3. Training Duration and Location

The training was successfully conducted at Hotel SitaSharan, located in Janakpurdham Dhanusha, Nepal. The program spanned over two days, from May 5 to May 6, 2025, and was organized as a residential training, allowing participants to fully immerse themselves in the learning experience without the distraction of daily commuting.

The training venue provided an ideal setting for professional development. Nestled amidst nature, the peaceful environment and lush greenery contributed significantly to creating a calm, focused, and motivating atmosphere for learning. The serene surroundings not only enhanced participant concentration but also encouraged informal discussions, peer learning, and overall well-being during the training period.

The natural beauty of the location, combined with comfortable facilities, helped ensure the event was both productive and enjoyable for all attendees..

## 4. Training Participants:

A total of 27 participants attended the training, representing both federal and provincial government entities. The participants included officials from various technical and administrative backgrounds, contributing to a diverse and rich learning environment. Among the attendees were the Division Chiefs and Account Officers from the Water Resource and Irrigation Development Division (WRIDD) in Madhesh Province, as well as Chiefs or Account Officers from the Agriculture Knowledge Centers (AKC) within the same Madhesh province.

From the federal level, participants included the Project Directors (PDs), Account Officers, from the Rajapur Irrigation Management Office (RIMO) and Palungtar Kumlungtar Irrigation Project Gorkha. Additionally, Provincial officers from Ministry of Energy, Irrigation and Water Supply Madhehs province were also present.

The group comprised 2 female and 25 male participants, reflecting a predominantly male demographic while also highlighting the growing participation of women in technical and managerial roles within government service. The diversity of institutions and roles represented in the training enriched the discussions and contributed to a broader understanding of the inter-agency coordination needed for successful project implementation.

## 5. Training Methodology

The two-day training on the disbursement and Statement of Expenditure (SEO) of ADB-funded project accounting systems was carefully designed to strengthen the financial management capacity of government officials working on Irrigation Modernization Enhancement Project (IMEP) funded by ADB. The methodology Adopted a balanced approach, combining theoretical inputs with practical sessions to ensure that participants not only understood the policies and procedures but also developed the necessary skills to implement them effectively in their respective institutions.

On the first day, the training commenced with an inauguration program that set a formal and enthusiastic tone for the two-day event. The session was chaired by Mr. Gopal Sharma, Project Director, while the chief guest of the program was Mr. Ram Kumar Khang, Acting Secretary of the Ministry of Energy, Irrigation and Water Supply Madhesh province government. The inauguration program was hosted by Mr. Shobhakar Acharya, Nayab Subba from the Irrigation Modernization Enhancement Project (IMEP). During the opening remarks, Mr. Bal Bahadur Gharti, Senior Sociologist from IMEP, extended a warm welcome to all the participants and stakeholders. He also clearly outlined the objectives of the training, emphasizing its importance in enhancing financial management practices, understanding disbursement procedures and improving compliance with the ADB-funded project accounting system.

Training was began with the Project Administration Manual (PAM) discussion which was facilitated by PD Gopal Sharma and Second presentation was facilitated by Ramila Shresth, an Account officer from IMEP. She presented financial system of government aligning with ADB and Loan. Rest of the presentation were conducted by ADB affiliated resource person; Financial Control Officer Mr. Arjun Neupane, Financial Management Officer Mr. Divas Khadka and Senior Financial Control Assistant Mr. Sushrut Dhakal.

The training and context-setting session, where participants were introduced to the overall framework of ADB-funded project structures and financing modalities. This was followed by an in-depth presentation on ADB disbursement mechanisms, including the Account, Reimbursement, Direct Payment and Commitment Procedures. The facilitators highlighted the eligibility criteria, required documentation, fund flow mechanisms, and reporting timelines associated with each disbursement method. Real-life case studies from current ADB projects in Nepal were also shared to provide contextual understanding and foster interactive discussions on common operational challenges.

Participants actively engaged in group discussions, raising practical concerns and learning through shared experiences. The day concluded with a demonstration of ADB-approved financial templates and reporting formats, which are essential for compliance and audit readiness.

The second day focused primarily on the preparation of the Statement of Expenditure (SEO) and hands-on exercises. Facilitators provided a detailed walkthrough of the SEO preparation process, outlining step-by-step guidelines, critical documentation requirements, and a checklist approach to ensure accuracy and completeness. Participants were divided into groups and engaged in practical simulation exercises using sample data to prepare SEO forms. Each group's work was reviewed collectively, encouraging peer-to-peer learning and reinforcing good practices.

The training concluded with a wrap-up session, during which key takeaways were summarized, participants reflected on lessons learned, and feedback was collected to improve future training programs. A post-training assessment was also conducted to measure knowledge gained. This participatory and practice-oriented training approach not only enhanced the technical capacity of the officials but also promoted collaboration among stakeholders from both federal and provincial levels.

### 6. Resource person

| SN | Name of Expert  | Designation                           |
|----|-----------------|---------------------------------------|
| 1  | Gopal Sharma    | Project Director-IMEP                 |
| 2  | Ramila Shrestha | Account Officer                       |
| 3  | Deewas Khadka   | Financial Management Officer- ADB     |
| 4  | Arjun Neupane   | Financial Control Officer- ADB        |
| 5  | Sushrut Dhakal  | Sr. Financial Control Assistant – ADB |

## 7. Training Materials:

The training was well-supported with comprehensive materials and logistical arrangements to ensure a smooth and effective learning experience. A range of training materials was prepared and distributed to participants, including detailed presentation slides, handouts, training notes, and essential reference documents such as the Project

Administration Manual (PAM) and relevant financial guidelines. Visual aids like markers, newsprint sheets, and meta cards were utilized during interactive sessions and group activities to enhance participant engagement and facilitate brainstorming and discussion. Additionally, comfortable accommodation and necessary travel arrangements were provided for all participants, ensuring they could fully focus on the training without logistical concerns. At the conclusion of the training, all participants were awarded certificates of completion, recognizing their active participation and learning achievement throughout the two-day program.

#### 8. Challenges:

While the training program was largely successful, a few challenges emerged during its implementation. One of the key issues was the varying levels of prior knowledge among participants regarding the disbursement and accounting systems of ADB-funded projects. This discrepancy in understanding led to a gap in the learning pace, with some participants grasping the concepts quickly while others required additional support and clarification. This occasionally made it difficult to maintain a uniform flow of training sessions..

## 9. Way Forward:

To overcome the challenges experienced during the training, a few practical steps can be Adopted in future programs. First, conducting a pre-training assessment or survey can help categorize participants based on their familiarity with ADB-funded project accounting and disbursement procedures. This will allow trainers to design more tailored content or create breakout sessions for varying competency levels, ensuring no participant is left behind.

#### 10. Lessons Learned:

One of the key lessons learned is the importance of understanding participant diversity in terms of professional background and technical expertise. A one-size-fits-all training approach may not be effective when participants come from varied roles such as engineers, account officers, and project managers. Tailoring sessions to meet their specific needs greatly enhances engagement and learning outcomes. Furthermore, the training reaffirmed the importance of early and detailed logistical planning—especially for residential programs. Ensuring sufficient and comfortable accommodation plays a critical role in maintaining participant satisfaction and focus. Additionally, interactive methods such as group discussions, case studies, and real-world examples were found to be effective in simplifying complex topics like ADB accounting systems. Finally, a peaceful and green learning environment significantly contributed to participants' concentration and overall positive training experience. These lessons will be crucial in planning and implementing more impactful and participant-friendly training in the future.

#### 11. Conclusion:

The two-day training program on ADB's financial management, disbursement, and reporting systems was a pivotal component in ensuring the project's effective implementation. With a diverse group of participants from both federal and provincial government entities, the training successfully enhanced their understanding of ADB's complex financial processes and internal control mechanisms. Practical sessions and hands-on exercises, coupled with the expert facilitation of ADB-affiliated resource persons, provided valuable insights into the preparation of financial documents like the Statement of Expenditure (SEO).

While the training program was largely successful, some challenges related to varying levels of participant knowledge and accommodation logistics emerged. These issues, however, were effectively managed and have provided important lessons for future training sessions. Going forward, pre-training assessments and improved logistical coordination will be essential in enhancing the training experience and ensuring greater participant engagement.

Overall, the training not only strengthened the capacity of government staff in managing ADB-funded projects but also fostered collaboration and coordination between federal and provincial entities. The insights gained will undoubtedly contribute to the successful financial management and accountability of IMEP, ensuring that the project meets its objectives and delivers long-term benefits to the people of Nepal.

## Annex:

# Annex 1: Training Session & Schedule

| Time         | Activity/Topic   | Resource person                  |
|--------------|--|----------------------------------|
| Day 1        |  |                                  |
| 09:45-10:00  | Registration/Tea-Coffee  | СРМО                             |
| 10:00-10:15  | Opening Remarks  | СРМО                             |
| 10:15-12:00  | Project Administration Manual: Key Insights from the IMEP Manual | Gopal Sharma                     |
| 12:00-13:00  | Lunch Break  |                                  |
| 13:00-1:45   | Loan & SOE Procedure   | Ramila Shrestha                  |
| 1:45-14:30   | Financial Management   | Deewas Khadka                    |
| 14:30- 15:30 | Financial Management   | Deewas Khadka                    |
| 15:30-15:50  | Tea Break  |                                  |
| 15:50-17:00  | Project Output, Activities and Info                              | Arjun Neupane                    |
| Day 2        |  |                                  |
| 9.00-10.00   | Disbursement Policies Principles and Guidelines                  | Arjun Neupane/ Sushrut<br>Dhakal |
| 10:00-10:45  | Disbursement Procedures, Monitoring and Non-Compliance           | Arjun Neupane/ Sushrut<br>Dhakal |
| 10:45-11:15  | SOE Procedures and SOE review                                    | Arjun Neupane/ Sushrut<br>Dhakal |
| 11:15 12:00  | Common Issues Encountered  | Arjun Neupane/ Sushrut<br>Dhakal |
| 12:00-13:00  | Lunch  |                                  |
| 13:00-14:00  | Q & A Session  | Arjun and Deewas                 |
| 14:00-14:15  | Closing Remarks and Survey                                       | СРМО                             |
| 14:15:14:45  | Tea Break and Closure  |                                  |

Annex 2: Participants Attendance

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# Annex 3: Photographs













# Annex 4: Handout